

MIDDLETOWN BOARD OF EDUCATION

Middletown, New Jersey
County of Monmouth

**Auditor's Management Report on Administrative Findings -
Financial, Compliance and Performance
FOR THE YEAR ENDED JUNE 30, 2015**

**MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS
FINANCIAL, COMPLIANCE AND PERFORMANCE**

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**REPORT OF INDEPENDENT AUDITORS
AUDITOR'S MANAGEMENT REPORT ON ADMINISTRATIVE
FINDINGS, FINANCIAL COMPLIANCE AND PERFORMANCE**

Honorable President and Members
of the Board of Education
Middletown Township School District
County of Monmouth
Middletown, New Jersey 07748

We have audited, in accordance with generally accepted audit standards and *Government Auditing Standards* issued by the Comptroller General of the United States, the basic financial statements of the Board of Education of the Middletown Township School District in the County of Monmouth for the year ended June 30, 2015, and have issued our report thereon dated December 05, 2015.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended for the information of the Middletown Township Board of Education's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

Respectfully Submitted,

HOLMAN FRENIA ALLISON, P.C.

Michael Holt
Certified Public Accountant
Public School Accountant, No. 1148

Freehold, New Jersey
December 05, 2015

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Honorable President and Members
of the Board of Education
Middletown Township School District
County of Monmouth
Middletown, New Jersey 07748

**ADMINISTRATIVE FINDINGS
FINANCIAL, COMPLIANCE AND PERFORMANCE**

Scope of Audit

The audit covered the financial transactions of the School Business Administrator/Board Secretary and Treasurer of School Moneys, the activities of the Board of Education and the records of the various funds under the auspices of the Board of Education.

Administrative Practices and Procedures

Insurance

Fire insurance coverages were carried in the amounts as detailed on Exhibit J-20, Insurance Schedule contained in the District's CAFR.

Official Bonds (N.J.S.A 18A:17-26, 18A:17-32, 18A:13-13)

<u>Name</u>	<u>Position</u>	<u>Amount</u>
Amy Gallagher, CPA	Business Administrator/Board Secretary	\$ 600,000
Judith Vassallo	Treasurer	600,000

There is a Public Employee's Faithful Performance Blanket Position Bond with the NJSBAIG covering all other employees with multiple coverage of \$100,000.

Tuition Charges

A comparison of tentative tuition charges and actual certified tuition charges was made. The actual costs were less than estimated costs. The District made a proper adjustment to the billings to sending districts for the decrease in per pupil cost in accordance with *N.J.A.C.6A:23A-17.1(f)3*.

Financial Planning, Accounting and Reporting

Examination of Claims

An examination of claims paid during the period under the review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

Financial Planning, Accounting and Reporting (continued)

Payroll Account

The net salaries of all employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll agency account.

All payrolls were approved by the Superintendent and were certified by the President of the Board, the Board Secretary/Business Administrator, and the Chief School Administrator.

Salary withholdings were promptly remitted to the proper agencies, including health benefits premium amounts withheld due to the general fund.

Payrolls were delivered to the Secretary of the Board who then deposited with warrants in separate bank accounts for net payroll and withholdings.

Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made as of June 30 for proper classification of orders as reserve for encumbrances and accounts payable.

Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with *N.J.A.C.6A:23A-16.2(f)* as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit procedures. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C 6A:23A-8.3.

Board Secretary's Records

Our review of the financial and accounting records maintained by the board secretary were found to be in satisfactory condition.

Treasurer's Records

Our review of the financial and accounting records maintained by the Treasurer of School Monies were found to be in satisfactory condition.

Elementary and Secondary Education Act (E.S.E.A.)/Improving America's Schools Act (I.A.S.A.) as Reauthorized by the No Child Left Behind Act of 2001

The E.S.E.A./N.C.L.B. financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the projects under Titles I and VI of the Elementary and Secondary Education Act as amended and reauthorized.

The study of compliance for E.S.E.A. indicated no areas of noncompliance and/or questionable costs.

Financial Planning, Accounting and Reporting (continued)

Other Special Federal and/or State Projects

The District's Special Projects were approved as listed on Exhibits K-3 and K-4 located in the CAFR.

Our audit of the Federal and State funds on a test basis, indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained with the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

No exceptions were noted in our study of compliance for the special projects.

T.P.A.F. Reimbursement

Our audit procedures included a test of the biweekly reimbursement filed with the Department of Education for district employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

TPAF Reimbursement to the State for Federal Salary Expenditures

The amount of the expenditure charged to the current year's Final Report(s) for all federal awards for the school district (or charter school or renaissance school project) to reimburse the State for the TPAF/FICA payments made by the State on-behalf of the school district (or charter school or renaissance school project) for those employees whose salaries are identified as being paid from federal funds was made prior to the end of the 60 day grant liquidation period required by the Office of Grants Management. The expenditure was reviewed subsequent to the reimbursement and no exceptions were noted.

School Purchasing Programs

Contracts and Agreements Requiring Advertisement for Bids

N.J.S.A.18A:18A-1 et seq. (Public School Contracts Law), the associated rules and related information on the statute, and school contracts in general is available on the website <http://www.state.nj.us/njded/pscl/index.html>.

The bid thresholds in accordance with *N.J.S.A.18A:18A-2* and *18A:18A-3(a)* are \$36,000 (with a Qualified Purchasing Agent) and \$26,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under *N.J.S.A.18A:39-3* is \$18,300.00 for 2014-15.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the solicitor's opinion should be sought before a commitment is made.

Based on the results of our examination we did not note any individual payments, contracts or agreements made for the performance of any work or goods or services in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of *N.J.S.A.18A:18A-4*.

School Purchasing Programs (continued):

Resolutions were adopted authorizing the awarding of contracts or agreements for “Professional Services” per *N.J.S.A.18A:18A-5*.

School Food Service

The financial transactions and statistical records of the School Food Services were reviewed. The financial accounts, meal count records and eligibility applications were reviewed on a test-check basis.

Cash receipts and bank records were reviewed for timely deposit.

The District utilizes a food service management company (FSMC) and is depositing and expending program monies in accordance with N.J.S.A. 18A:17-34, and 19-1 through 19-4.1. Provisions of the FSMC contract/addendum were reviewed and audited. The FSMC contract included an operating results provision which guarantees that the food service program will return a profit of at least \$45,798. The operating results provision has been met.

Expenditures should be separately recorded as food, labor and other costs. Vendor invoices were reviewed and costs verified. Inventory records on food supply items were currently maintained and properly applied in determining the cost of food and supplies used.

The cash disbursements records reflected expenditures for program related goods and services. The appropriate revenue and expenditure records were maintained in order to substantiate the non-profit status of the school food service.

Net cash resources did not exceed three months average expenditures.

Student Body Activities

Our review of the student activity funds were in satisfactory condition.

Application for State School Aid (ASSA)

Our audit procedures included a test of information reported in the October 15, 2014 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the handicapped and low-income, and bilingual. We also performed a review of the district’s procedures related to its completion. The information on the ASSA was compared to the district workpapers without exception. The information that was included on the workpapers was verified without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

The district maintained workpapers on the prescribed state forms of their equivalent.

The district written procedures appear to be adequate for the recording of student enrollment data.

Pupil Transportation

Our audit procedures included a test of On Roll status reported in the 2014-2015 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Pupil Transportation (continued)

Our procedures also included a review of transportation contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts. The bid specifications for the purchase of buses were in compliance with applicable statutes. No exceptions were noted in our review of transportation related purchases of goods and services.

Follow-up on Prior Years' Findings

In accordance with governmental auditing standards, our procedures included a review of all prior year recommendations including findings. All prior year findings have been corrected.

Acknowledgment

We received the complete cooperation of all the officials of the school district and we greatly appreciate the courtesies extended to the members of the audit team.

Respectfully Submitted,

HOLMAN FRENIA ALLISON, P.C.

Michael Holt
Certified Public Accountant
Public School Accountant, No. 1148

Freehold, New Jersey
December 05, 2015

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ADDITIONAL INFORMATION

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MIDDLETOWN TOWNSHIP SCHOOL DISTRICT
SCHEDULE OF AUDITED ENROLLMENTS
APPLICATION FOR STATE SCHOOL AID SUMMARY
ENROLLMENT AS OF OCTOBER 15, 2014

	2015-2016 Application for State School Aid			Sample for Verification			Resident LEP Low Income			Sample for Verification		
	Reported on A.S.S.A as Low Income	Reported on Workpapers as Low Income	Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors	Reported on A.S.S.A as LEP Low Income	Reported on Workpapers LEP Low Income	Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors
Half Day Preschool 4 Yrs	67	67	-	-	15	-	3	3	-	-	3	-
Full Day Kindergarten	68	68	-	15	15	-	4	4	-	3	3	-
One	73	73	-	17	17	-	3	3	-	3	3	-
Two	69	69	-	16	16	-	4	4	-	3	3	-
Three	68	68	-	15	15	-	5	5	-	4	4	-
Four	74	74	-	17	17	-	1	1	-	1	1	-
Five	60	60	-	14	14	-	-	-	-	-	-	-
Six	56	56	-	13	13	-	2	2	-	2	2	-
Seven	57	57	-	13	13	-	-	-	-	-	-	-
Eight	55	55	-	13	13	-	1	1	-	1	1	-
Nine	45	45	-	10	10	-	1	1	-	1	1	-
Ten	53,5	53,5	-	12	12	-	-	-	-	-	-	-
Eleven	45	45	-	10	10	-	1	1	-	1	1	-
Twelve												
Subtotal	790.5	790.5	-	180	180	-	25	25	-	22	22	-
Special Ed - Elementary	124	124	-	28	28	-	4	4	-	3	3	-
Special Ed - Middle School	106	106	-	24	24	-	1	1	-	1	1	-
Special Ed - High School	94.5	94.5	-	22	22	-	1	1	-	1	1	-
Subtotal	324.5	324.5	-	74	74	-	6	6	-	5	5	-
Totals	1,115	1,115	0.00%	254	254	0.00%	31	31	0.00%	27	27	0.00%

Percentage Error

Transportation

	Reported on DRTS by DOE/County			Reported on District			Sample for Verification		
	Reported on DRTS by DOE/County	Reported on District	Errors	Tested	Verified	Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors
Reg. - Public Schools, col. 1	1,985	1,985	-	171	171	-	-	-	-
Reg - Sp Ed, col. 4	388	388	-	33	33	-	-	-	-
Transported - Non-Public, col. 3	705	705	-	61	61	-	-	-	-
All. - Non Public	155	155	-	14	14	-	-	-	-
Special Ed Spec, col. 6	263	263	-	21	21	-	-	-	-
Totals	3,496	3,496	-	300	300	-	-	-	-

Percentage Error

Reported	4.6	Recalculated	4.6
Reported	4.6	Recalculated	4.6
Reported	7.4	Recalculated	7.4

Reg Avg. (Mileage) = Regular Including Grade PK Students
 Reg Avg. (Mileage) = Regular Excluding Grade PK Students
 Spec Avg. = Special Ed with Special Needs

MIDDLETOWN TOWNSHIP SCHOOL DISTRICT
SCHEDULE OF AUDITED ENROLLMENTS
APPLICATION FOR STATE SCHOOL AID SUMMARY
ENROLLMENT AS OF OCTOBER 15, 2014

	2015-2016 Application for State School Aid				Sample for Verification		
	Reported on A.S.A as LEP Not Low Income	Reported on Workpapers LEP Not Low Income	Errors	Sample Selected from Workpapers	Verified to Test Score and Register	Sample Errors	
Half Day Preschool 4 Yrs	8	8	-	-	7	-	
Full Day Kindergarten	8	8	-	7	7	-	
One	1	1	-	1	1	-	
Two	7	7	-	6	6	-	
Three	3	3	-	3	3	-	
Four	4	4	-	3	3	-	
Five	-	-	-	-	-	-	
Six	-	-	-	-	-	-	
Seven	-	-	-	-	-	-	
Eight	-	-	-	-	-	-	
Nine	-	-	-	-	-	-	
Ten	1	1	-	1	1	-	
Eleven	1	1	-	1	1	-	
Twelve	1	1	-	1	1	-	
Subtotal	34	34	-	29	29	-	
Special Ed - Elementary	2	2	-	2	2	-	
Special Ed - Middle School	-	-	-	-	-	-	
Special Ed - High School	-	-	-	-	-	-	
Subtotal	2	2	-	2	2	-	
Totals	36	36	-	31	31	-	
Percentage Error			0.00%			0.00%	

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EXCESS SURPLUS CALCULATION

REGULAR DISTRICT

SECTION 1

A. 2% Calculation of Excess Surplus

2014-2015 Total General Fund Expenditures per the CAFR, Ex. C-1	\$ <u>167,537,417</u> (B)
Increased by:	
Transfer from Capital Outlay to Capital Projects Fund	\$ _____ (B1a)
Transfer from Capital Reserve to Capital Projects Fund	\$ <u>394,925</u> (B1b)
Transfer from General Fund to SRF for PreK-Regular	\$ _____ (B1c)
Transfer from General Fund to SRF for PreK-Inclusion	\$ _____ (B1d)
Decrease by:	
On-Behalf TPAF Pension & Social Security	\$ <u>15,325,975</u> (B2a)
Assets Acquired Under Capital Leases	\$ <u>2,442,752</u> (B2b)
Adjusted 2014-2015 General Fund Expenditures [(B)+(B1s)-(B2s)]	\$ <u><u>150,163,615</u></u> (B3)
2% of adjusted 2014-2015 General Fund Expenditures [(B3) times .02]	\$ <u>3,003,272</u> (B4)
Enter Greater of (B4) or \$250,000	\$ <u>3,003,272</u> (B5)
Increased by: Allowable Adjustment *	\$ <u>566,513</u> (K)
Maximum Unreserved/Undesignated Fund Balance [(B5)+(K)]	\$ <u><u>3,569,785</u></u> (M)

SECTION 2

Total General Fund - Fund Balance @6-30-2015 (Per CAFR Budgetary Comparison Schedule C-1)	\$ <u>10,011,245</u> (C)
Decreased by:	
Year-End Encumbrances	\$ <u>1,194,337</u> (C1)
Legally Restricted - Designated for Subsequent Year's Expenditures	\$ _____ (C2)
Legally Restricted - Excess Surplus - Designated for Subsequent Year's Expenditures**	\$ <u>1,258,127</u> (C3)
Other Restricted Fund Balances ****	\$ <u>2,936,902</u> (C4)
Assigned - Designated for Subsequent Year's Expenditures	\$ _____ (C5)
Total Unassigned Fund Balance [(C)-(C1)-(C2)-(C3)-(C4)-(C5)]	\$ <u><u>4,621,879</u></u> (U1)

REGULAR DISTRICT (continued):

SECTION 3

Restricted Fund Balance - Excess Surplus *** [(U1)-(M)] IF NEGATIVE ENTER -0- \$ 1,052,094 (E)

Recapitulation of excess surplus as of June 30, 2015

Reserved Excess Surplus - Designated for Subsequent Year's Expenditures ** \$ 1,258,127 (C3)
 Reserved Excess Surplus *** [(E)] \$ 1,052,094 (E)
 Total Excess Surplus [(C3)+(E)] \$ 2,310,221 (D)

Footnotes:

* This adjustment line (as detailed below) is to be utilized when applicable for: Impact Aid, Sale and Lease-back (Refer to the Audit Program Section II, Chapter 10), Extraordinary Aid, Additional Nonpublic School Transportation Aid and Unbudgeted TPAF Wage Freeze Grant Funding. Refer to the Audit Program Section II, Chapter 10 for restrictions on the inclusion of Extraordinary Aid and Additional Nonpublic School Transportation Aid.

Detail of Allowable Adjustments

Impact Aid \$ _____ (H)
 Sale & Lease-back \$ _____ (I)
 Extraordinary Aid \$ 484,154 (J1)
 Additional Nonpublic School Transportation Aid \$ 82,359 (J2)
 Current Year School Bus Advertising Revenue Recognized \$ _____ (J3)
 Family Crisis Transportation Aid \$ _____ (J4)
 Total Adjustments [(H)+(I)+J1)+(J2)+(J3)+(J4)] \$ 566,513 (K)

** This amount represents the June 30, 2015 Excess Surplus (C3 above) and must be included in the Audit Summary Worksheet Line 90031.

*** Amounts must agree to the June 30, 2015 CAFR and must agree to Audit Summary Worksheet Line 90030.

**** Amount for Other Retriected/Reserved Fund Balances must be detailed for each source. Use in the excess surplus calculation of any legal reserve that is not state mandated or that is not legally imposed by another type of government such as the judicial branch of government must have Departmental approval. District requests should be submitted to the Division of Finance and Regulatory Compliance prior to September 30.

Detail of Other Restricted Fund Balance

Statutory Restrictions:

Approved Unspent Separate Proposal \$ _____
 Sale/Lease-Back Reserve \$ _____
 Capital Reserve \$ 2,232,232
 Maintenance Reserve \$ 704,670
 Emergency Reserve \$ _____
 Tuition Reserve \$ _____
 School Bus Advertising 50% Fuel Offset Reserve - current year \$ _____
 School Bus Advertising 50% Fuel Offset Reserve - prior year \$ _____
 Impact Aid General Fund Reserve (Sections 8002 and 8003) \$ _____
 Impact Aid General Fund Reserve (Sections 8007 and 8008) \$ _____
 Other State/Government Mandated Reserve \$ _____
 [Other Restricted Fund Balance Not Noted Above] **** \$ _____
 Total Other Restricted Fund Balance \$ 2,936,902 (C4)