

Auditor's Management Report

for the

*Freehold Regional High
School District*

in the

*County of Monmouth
New Jersey*

for the

*Fiscal Year Ended
June 30, 2015*

**AUDITOR'S MANAGEMENT REPORT OF ADMINISTRATIVE
FINDINGS-FINANCIAL AND COMPLIANCE**

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INDEPENDENT AUDITOR'S REPORT

Honorable President and Members
of the Board of Education
Freehold Regional High School District
County of Monmouth
Englishtown, New Jersey 07726

We have audited, in accordance with U.S. generally accepted auditing standards and Government Auditing Standards issued by the Comptroller General of the United States, the basic financial statements of the Freehold Regional High School District in the County of Monmouth for the year ended June 30, 2015, and have issued our report dated December 7, 2015.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended solely for the information of the Freehold Regional High School District, County of Monmouth, New Jersey, the New Jersey Department of Education and federal and state audit awarding agencies and is not intended to be and should not be used by anyone other than these specified parties.


CERTIFIED PUBLIC ACCOUNTANTS


PUBLIC SCHOOL ACCOUNTANT NO. 93

December 7, 2015

Independent Auditor's Management Report of Administrative Findings Financial and Compliance

Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and the activities of the Freehold Regional High School District Board of Education, the records of the various funds under the auspices of the Board of Education.

Administrative Practices and Procedures

Insurance

Insurance coverage was carried in the amounts as detailed in the District's CAFR. (See Exhibit J-20)

Official Bonds

<u>NAME</u>	<u>POSITION</u>	<u>AMOUNT OF BOND</u>
Sean Boyce	Assistant Superintendent for Business Administration/Board Secretary	\$500,000.00
All Employees	Blanket Position Bond	\$500,000.00

Adequacy of insurance coverage is the responsibility of the Board of Education.

Financial Planning, Accounting and Reporting

Examination of Claims

Our audit of claims paid during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

Payroll Account

The net salaries of all employees of the Board were deposited in the Net Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

All payrolls were approved by the Superintendent and were certified by the President of the Board and the Board Secretary/Business Administrator.

Salary withholdings were promptly remitted to the proper agencies

**Independent Auditor's Management Report of Administrative
Findings Financial and Compliance**

Position Control Roster

The Position Control Roster was reviewed and compared to payroll records, employee benefit records and charges made to the general ledger to ensure proper and consistent financial reporting and that employee benefits are only offered to current employees.

Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made as of June 30, 2015 for proper classification of orders as reserve for encumbrances and accounts payable.

Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23-2.2 (g) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to selecting a test sample our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23 A-2.4 As a result of the procedures performed, no exceptions were noted.

Board Secretary's Records

The records maintained by the Board Secretary were in satisfactory condition.

Elementary and Secondary Education Act of 1965 (E.S.E.A.)/Improving America's Schools (IASA) as Reauthorized by the No Child Left Behind Act of 2001

The E.S.E.A. financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the projects under Title I, Title II Part A, and Title III of the Elementary and Secondary Education Act.

Other Special Federal and/or State Projects

The District's Special Projects were approved as listed on Schedule A and Schedule B located in the CAFR.

Our audit of the federal and state funds, on a test basis, indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

**Independent Auditor's Management Report of Administrative
Findings Financial and Compliance**

T.P.A.F. Reimbursement

Our audit procedures included a test of the biweekly reimbursements filed with the Department of Education for district employees who are members of the Teachers' Pension and Annuity Fund. No exceptions were noted.

The amount of the expenditure charged to the current year's Final Report(s) for all federal awards for the school district to reimburse the State for the TPAF/FICA payments made by the State on-behalf of the school district for those employees whose salaries are identified as being paid from federal funds was made prior to the end of the 60 day grant liquidation period required by the Office of Grants Management. The expenditure was reviewed subsequent to the reimbursement. No exceptions were noted.

SCHOOL PURCHASING PROGRAMS

Contracts and Agreements Requiring Advertisement for Bids

N.J.S.A. 18A:18A-1, et seq. states:

"a. When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$26,000, the contract may be awarded by a purchasing agent when so authorized by resolution of the board of education without public advertising for bids and bidding therefor, except that the board of education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to subsection b of section 9 of P.L. 1971 c. 198 (C.40A:11-9) the board of education may establish that the bid threshold may be up to \$36,000.00. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section.

b. Commencing in the fifth year after the year in which P.L. 1999 c. 440 takes effect, and every five years thereafter, the Governor, in consultation with the Department of Treasury, shall adjust the threshold amount and the higher threshold amount which the board of education is permitted to establish as set forth in subsection a. of this section or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in N.J.S.A. 18A:18A-2 and shall round the adjustment to the nearest \$1,000.00. The Governor shall notify all local school districts of the adjustment no later than June 1 of every fifth year. The adjustment shall become effective on July 1 of every year in which it is made. Any contract made pursuant to this section may be awarded for a period of 24 consecutive months, except that contracts for professional services pursuant to paragraph (1) of subsection a. of N.J.S.A. 18A:18A-5 may be awarded for a period not exceeding 12 consecutive months."

**Independent Auditor's Management Report of Administrative
Findings Financial and Compliance**

Contracts and Agreements Requiring Advertisement for Bids (Continued)

N.J.S.A. 18A:18A3 States: (Continued)

"Every contract for the provision or performance of any goods or services, the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the board of education to the lowest responsible bidder after public advertising for bids and bidding therefor, except as is provided otherwise in this chapter or specifically by any other law."

The board of education may, by resolution approve by the majority of the board of education and subject to subsections b. and c. of this section, disqualify a bidder who would otherwise be determined to be the lowest responsible bidder, if the board of education finds that it has had negative prior experience with the bidder."

Effective July 1, 2010 and thereafter the bid thresholds in accordance with N.J.S.A. 18A:18A-3(a) are \$36,000.00 (with a Qualified Purchasing Agent) and \$26,000.00 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18:39-3 is currently \$18,300.00.

The Board appointed Sean Boyce as the Qualified Purchasing Agent and increased the bid threshold to \$36,000.00.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the fiscal year. Where question arises as to whether any contract or agreement might result in violation of the statute, the solicitor's opinion should be sought before a commitment is made.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies; the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed.

The results of our examination indicated that no individual payments, contracts or agreements were made "for the performance of any work or the furnishing or hiring of any materials or supplies," in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provisions of N.J.S.A.18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A.18A:18A-5.

The system of records did not provide for an accumulation of purchases for which the School Board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained.

**Independent Auditor's Management Report of Administrative
Findings Financial and Compliance**

School Food Service Funds

The financial transactions and statistical records of the School Food Services were maintained in satisfactory condition. The financial accounts, meal count records and eligibility applications were reviewed on a test-check basis.

The number of meals claimed for reimbursement was verified against sales and meal count records. As part of the claims review process the edit check worksheet was completed. Reimbursement vouchers were properly computed and timely filed. Meals claimed agreed with the meal count records tested.

Applications for free and reduced price meals were reviewed for completeness and accuracy. The number of free and reduced price meals claimed as served did not exceed the number of valid applications on file, times the number of operating days, on a school by school basis. The free and reduced priced meal policy is uniformly administered throughout the School system. The required verification procedures for free and reduced price applications were completed and available for review.

Expenditures were separately recorded as food, labor and other costs. Vendor invoices were reviewed and costs verified.

The cash disbursements records reflected expenditures for program related goods and services. The Board is depositing and expending program monies in accordance with N.J.S.A. 18A:17-34 and 19-1 through 19-4.1. The appropriate revenue and expenditure records were maintained in order to substantiate the non-profit status of the school food service. Net cash resources did not exceed three months average expenditures.

Cash Receipts and bank records were reviewed for timely deposit.

The District utilizes a food service management company and is depositing and expending program monies in accordance with N.J.S.A. 18A:17-34, and 19-1 through 19-4.1. Provisions of the FSMC contract/addendum were reviewed and audited. The FSMC contract includes an operating results provision which guarantees that the food service program will break even. The operating results provision has been met.

Time sheets were reviewed and labor costs verified. Payroll records were maintained on all School Food Service employees authorized by the Board of Education. No exceptions were noted.

Food Distribution Program Commodities were received and an inventory was maintained on a first-in, first-out basis. No exceptions were noted

Exhibits reflecting Child Nutrition Program operations are included in Section G of the CAFR.

**Independent Auditor's Management Report of Administrative
Findings Financial and Compliance**

Student Body Activities

The records for the Student Body Activities were maintained in satisfactory condition.

Finding: We noted several expenditures that do not appear to be Student Activity related. In addition several expenditures do not appear to include proper supporting documentation.

Recommendation: That Student Activity expenditures be restricted to payment for student group activities and that proper supporting documentation be provided for all such expenditures.

Pupil Transportation

Our audit procedures included a test of on roll status reported in the 2014-2015 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report with minor exceptions. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

Facilities and Capital Assets

Our procedures included a review of the SDA grant agreements for consistency with recording SDA revenue, transfer of local funds from the general or capital reserve account, and awarding of contracts for eligible facilities construction. No exceptions were noted.

Application for State School Aid

Our audit procedures included a test of information reported in the October 15, 2014 Application for State School Aid (A.S.S.A.) for onroll, private schools for the disabled, and low income. We also performed a review of the district procedures related to its completion. The information on the A.S.S.A. was compared to the district workpapers without exception. The information that was included on the workpapers was verified without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

The district maintained workpapers on the prescribed state forms or their equivalent.

The district has adequate written procedures for the recording of student enrollment data.

FOLLOW-UP ON PRIOR YEAR'S FINDINGS

In accordance with government auditing standards, our procedures included a review of the status of prior year audit recommendations. Corrective action was taken on all prior year findings.

**Independent Auditor's Management Report of Administrative
Findings Financial and Compliance**

RECOMMENDATIONS

That Student Activity expenditures be restricted to payment for student group activities and that proper supporting documentation be provide for all such expenditures.

**FREEHOLD REGIONAL HIGH SCHOOL DISTRICT
SCHEDULE OF AUDITED ENROLLMENTS
APPLICATION FOR STATE SCHOOL AID SUMMARY
ENROLLMENT AS OF OCTOBER 15, 2014**

	2015-16 Application for State School Aid (10/15/14 data)						Sample for Verification						Private School for Disabled					
	Reported as on Roll		Reported on Workpapers on Roll		Errors		Sample Selected from Workpapers		Verified per Registers on Roll		Errors per Registers on Roll		Reported on A.S.S.A. as Private Schools		Sample Verified	Sample Errors		
	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	
Half Day Preschool 4 years old																		
Half Day Kindergarten																		
One																		
Two																		
Three																		
Four																		
Five																		
Six																		
Seven																		
Eight																		
Nine	2,368		2,368	0	0	0	66	66	0	0	0	0	0	0	0	0	0	0
Ten	2,373		2,373	0	0	0	67	67	0	0	0	0	0	0	0	0	0	0
Eleven	2,379	58	2,379	58	0	0	67	2	2	0	0	0	0	0	0	0	0	0
Twelve	2,309	79	2,309	79	0	0	65	2	2	0	0	0	0	0	0	0	0	0
Post-Graduate																		
Adult H.S. (15+ CR.)																		
Adult H.S. (1-14 CR.)																		
Subtotal	9,429	137	9,429	137	0	0	265	4	4	0	0	0	0	0	0	0	0	0
Sp. Ed. - Elementary																		
Sp. Ed. - Middle School																		
Sp. Ed. - High School	1,527	217	1,527	217	0	0	43	6	6	0	0	0	0	0	0	0	0	0
Subtotal	1,527	217	1,527	217	0	0	43	6	6	0	0	0	0	0	0	0	0	0
Co. Voc. - Regular																		
Co. Voc. Ft. Post Sec.																		
Totals	10,956	354	10,956	354	0	0	308	10	10	0	0	0	0	0	0	0	0	0

Percentage Error	
0%	0%
0%	0%

**FREEHOLD REGIONAL HIGH SCHOOL DISTRICT
SCHEDULE OF AUDITED ENROLLMENTS
APPLICATION FOR STATE SCHOOL AID SUMMARY
ENROLLMENT AS OF OCTOBER 15, 2014**

	Resident Low Income			Sample for Verification			Resident LEP Low Income			Sample for Verification		
	Reported on A.S.S.A. as Low Income	Errors	Reported on Workpapers as Low Income	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors	Reported on A.S.S.A. as LEP low Income	Errors	Reported on Workpapers as LEP low Income	Sample Selected from Workpapers	Verified to Test Score and Register	Sample Errors
Half Day Preschool 4 years old												
Half Day Kindergarten												
One												
Two												
Three												
Four												
Five												
Six												
Seven												
Eight	79	0	79	21	21	0	1	0	1	1	0	0
Nine	223	0	223	58	58	0	11	0	11	10	0	0
Ten	191	0	191	50	50	0	11.5	0	11.5	10	0	0
Eleven	185.5	0	185.5	48	48	0	7.5	0	7.5	6	0	0
Twelve												
Post-Graduate												
Adult H.S. (15+CR.)												
Adult H.S. (1-14 CR.)												
Subtotal	678.5	0	678.5	177	177	0	31	0	31	27	0	0
Special Ed - Elementary												
Special Ed - Middle												
Special Ed - High	295.5	0	295.5	77	77	0	3	0	3	3	0	0
Subtotal	295.5	0	295.5	77	77	0	3	0	3	3	0	0
Co. Voc. - Regular												
Co. Voc. Ft. Post Sec.												
Totals	974	0	974	254	254	0	34	0	34	30	0	0
Percentage Error		0%				0%		0%			0%	

Transportation

	Transportation			Sample for Verification			Resident LEP Low Income			Sample for Verification		
	Reported on DRTS by DOE/county	Errors	Reported on DRTS by District	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors	Reported on A.S.S.A. as LEP low Income	Errors	Reported on Workpapers as LEP low Income	Sample Selected from Workpapers	Verified to Test Score and Register	Sample Errors
Reg. - Public Schools, col. 2, 3, 4, 5	6879	0	6879	224	224	-						
Reg -Sp.Ed. col. 8, 9, 10	1649	0	1649	54	54	-						
Nonpublic Transported, col. 6	803	0	803	26	26	-						
Special Ed Spec, col. 1,2,3,6,7,8	433	0	433	14	14	-						
Totals	9764	0	9764	318	318	-						
Percentage Error		0%				0%		0%			0%	

Avg. Mileage - Regular Including Grade PK students
Avg. Mileage - Regular Excluding Grade PK students
Avg. Mileage - Special Ed with Special Needs

Reported 5.87
Calculated 5.87
Re-Calculated 10.4

NR No exceptions found, therefore, recalculation of mileage is not required

FREEHOLD REGIONAL HIGH SCHOOL SCHOOL DISTRICT
SCHEDULE OF AUDITED ENROLLMENTS
APPLICATION FOR STATE SCHOOL AID SUMMARY
ENROLLMENT AS OF OCTOBER 15, 2014

	Resident LEP NOT Low Income			Sample for Verification		
	Reported on A.S.A. as NOT Low Income	Reported on Workpapers as NOT Low Income	Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors
Half Day Preschool 4 years old						
Half Day Kindergarten						
One						
Two						
Three						
Four						
Five						
Six						
Seven						
Eight	3	3	0	3	3	0
Nine	3	3	0	2	2	0
Ten	5	5	0	4	4	0
Eleven	4	4	0	3	3	0
Twelve						
Post-Graduate						
Adult H.S. (15+CR.)						
Adult H.S. (1-14 CR.)						
Subtotal	15	15	0	12	12	0
Special Ed - Elementary						
Special Ed - Middle	1	1	0	1	1	0
Special Ed - High	1	1	0	1	1	0
Subtotal	0	0	0	0	0	0
Co. Voc. - Regular						
Co. Voc. Ft. Post Sec.						
Totals	16	16	0	13	13	0
Percentage Error			0%			0%

EXCESS SURPLUS CALCULATION

SECTION 1

General Fund Expenditures:		
Fiscal Year Ended June 30, 2015		\$193,277,494
Decreased by:		
On-Behalf TPAF Pension & Social Security	15,631,674.00	
Capital Lease	331,100.00	
	<hr/>	15,962,774
Adjusted General Fund Expenditures		<hr/> 177,314,720.38
Excess Surplus Percentage		2.00%
Subtotal		<hr/> 3,546,294
Increased by:		
Extraordinary Aid (Unbudgeted)	\$899,195	
Non-Public Transportation Aid (Unbudgeted)	70,307	
	<hr/>	969,502
Maximum Unassigned Fund Balance		<hr/> <hr/> \$4,515,796

SECTION 2

Total General Fund Balance		\$35,942,060
Decreased by:		
Assigned - Year End Encumbrances	\$1,031,639	
Legally Restricted:		
Excess Surplus -Designated for Subsequent Year's Expenditures	11,169,674	
Maintenance Reserve	1,732,395	
Maintenance Reserve-Designated for Subsequent Year's Expenditures	200,000	
Capital Reserve	4,330,272	
Capital Reserve-Designated for Subsequent Year's Expenditures	1,800,000	
Emergency Reserve	252,001	
Assigned fund balance - Designated for Subsequent Year's Expenditures	1,000,000	
	<hr/>	21,515,981
Total Unassigned fund Balance		<hr/> 14,426,079
Restricted Fund Balance-Excess Surplus		<hr/> <hr/> \$9,910,283

SECTION 3

Recapitulation of Excess Surplus as of June 30, 2015		
Restricted Excess Surplus-Designated for Subsequent Years Expenditures		\$11,169,674
Restricted Excess surplus		<hr/> 9,910,283
Total		<hr/> <hr/> \$21,079,957

