

**CENTRAL REGIONAL SCHOOL DISTRICT**

Bayville, New Jersey  
County of Ocean

**Auditor's Management Report  
on Administrative Findings -  
Financial, Compliance and Performance  
For The Year Ended June 30, 2015**



**MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS  
FINANCIAL, COMPLIANCE AND PERFORMANCE**

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**REPORT OF INDEPENDENT AUDITORS  
AUDITOR'S MANAGEMENT REPORT ON ADMINISTRATIVE  
FINDINGS, FINANCIAL COMPLIANCE AND PERFORMANCE**

Honorable President and Members  
of the Central Regional School District  
County of Ocean  
Bayville, New Jersey 08721

We have audited, in accordance with generally accepted audit standards and *Government Auditing Standards* issued by the Comptroller General of the United States, the basic financial statements of the Central Regional School District in the County of Mercer for the year ended June 30, 2015, and have issued our report thereon dated November 30, 2015.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying Table of Contents.

This report is intended for the information of the Central Regional School District's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

Respectfully submitted,

HOLMAN FRENIA ALLISON, P.C.

Rodney R. Haines  
Certified Public Accountant  
Public School Accountant, No. 2198

Toms River, New Jersey  
November 30, 2015

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Honorable President and Members  
of the Central Regional School District  
County of Ocean  
Bayville, New Jersey 08721

**ADMINISTRATIVE FINDINGS  
FINANCIAL, COMPLIANCE AND PERFORMANCE**

**Scope of Audit**

The audit covered the financial transactions of the School Business Administrator/Board Secretary and Treasurer of School Moneys, the activities of the Board of Education and the records of the various funds under the auspices of the Board of Education.

**Administrative Practices and Procedures**

Insurance

Fire insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule contained in the District's CAFR.

Official Bonds

<u>Name</u>	<u>Position</u>	<u>Amount</u>
Kevin O'Shea	Board Secretary	\$ 50,000
Carmen Memoli	Treasurer	250,000

There is a Public Employee's Faithful Performance Blanket Position Bond with the Selective Insurance Company covering all other employees with multiple coverage of \$100,000.

**Tuition Charges**

A comparison of tentative tuition charges and actual certified tuition charges was made. The District is in accordance with *N.J.A.C.6:20-3.1(e)4*.

## **Financial Planning, Accounting and Reporting**

### Examination of Claims

An examination of claims paid during the period under the review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

### Payroll Account

The net salaries of all employees of the District were deposited in the Payroll Account. Employee's payroll deductions were deposited in the Payroll agency account. Employers share of fringe benefits were paid out of the general fund. Our audit procedures included a test of health benefit contributions from eligible employees of the District to ensure statutory amounts were withheld and properly recorded as an offset against employee health benefit expenditures.

All payrolls were approved by the Superintendent and were certified by the President of the Board and the School Business Administrator/Board Secretary. Salary withholdings were promptly remitted to the proper agencies.

### Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made as of June 30 for proper classification of orders as reserve for encumbrances and accounts payable.

### Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with *N.J.A.C.6A:23A-16.2(f)* as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit procedures. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with *N.J.A.C 6A:23A-8.3*.

### Board Secretary's Records

Our review of the financial and accounting records maintained by the board secretary were found to be in satisfactory condition.

### Treasurer's Records

Our review of the financial and accounting records maintained by the Treasurer of School Monies were found to be in satisfactory condition.

## **School Purchasing Programs**

### **Contracts and Agreements Requiring Advertisement for Bids**

*N.J.S.A.18A:18A-1* et seq. (Public School Contracts Law), the associated rules and related information on the statute, and school contracts in general is available on the website <http://www.state.nj.us/njded/pscl/index.html>.

The bid thresholds in accordance with *N.J.S.A.18A:18A-2* and *18A:18A-3(a)* are \$36,000 (with a Qualified Purchasing Agent) and \$26,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under *N.J.S.A.18A:39-3* is \$18,300.00 for 2014-15.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the solicitor's opinion should be sought before a commitment is made.

Based on the results of our examination we did not note any individual payments, contracts or agreements made for the performance of any work or goods or services in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of *N.J.S.A.18A:18A-4*.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per *N.J.S.A.18A:18A-5*.

## **School Food Service**

The financial transactions and statistical records of the School Food Services were reviewed. The financial accounts, meal count records and eligibility applications were reviewed on a test-check basis.

Cash receipts and bank records were reviewed for timely deposit.

The District utilizes a food service management company (FSMC) and is depositing and expending program monies in accordance with N.J.S.A. 18A:17-34, and 19-1 through 19-4.1. Provisions of the FSMC contract/addendum were reviewed and audited. The FSMC contract included an operating results provision which guarantees that the food service program will return a profit of at least \$85,000. The operating results provision has been met.

Expenditures should be separately recorded as food, labor and other costs. Vendor invoices were reviewed and costs verified. Inventory records on food supply items were currently maintained and properly applied in determining the cost of food and supplies used.

The cash disbursements records reflected expenditures for program related goods and services. The appropriate revenue and expenditure records were maintained in order to substantiate the non-profit status of the school food service.

Net cash resources did not exceed three months average expenditures.

### **Pupil Transportation**

Our audit procedures included a test of on-roll status reported in the 2013-2014 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report without exception. The results of the procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation contracts and purchases. Based on this review, the District complied with proper bidding procedures and award of contracts. The bid specifications for the purchase of buses were in compliance with applicable statutes. No exception were noted in our review of transportation related purchased of goods and services.

### **Elementary and Secondary Education Act (E.S.E.A.)/Improving America's Schools Act (I.A.S.A.) as Reauthorized by the No Child Left Behind Act of 2001.**

The E.S.E.A./N.C.L.B. financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the projects under Titles I and Title VI of the Elementary and Secondary Education Act as amended and reauthorized.

The study of compliance for E.S.E.A. indicated no areas of noncompliance and/or questionable costs.

### **Other Special Federal and/or State Projects**

The District's Special Projects were approved as listed on Exhibits K-3 and K-4 located in the CAFR.

Our audit of the Federal and State funds on a test basis, indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved. The financial exhibits are contained with the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

No exceptions were noted in our study of compliance for the special projects.

### **T.P.A.F. Reimbursement**

Our audit procedures included a test of the biweekly reimbursement filed with the Department of Education for district employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

### **TPAF Reimbursement to the State for Federal Salary Expenditures**

The amount of the expenditure charged to the current year's Final Report(s) for all federal awards for the school district (or charter school or renaissance school project) to reimburse the State for the TPAF/FICA payments made by the State on-behalf of the school district (or charter school or renaissance school project) for those employees whose salaries are identified as being paid from federal funds was made prior to the end of the 60 day grant liquidation period required by the Office of Grants Management. The expenditure was reviewed subsequent to the reimbursement and no exceptions were noted.

### **School Food Service (continued):**

Time sheets were reviewed and labor costs verified. Payroll records were maintained on all School Food Services employees authorized by the board of education. No exceptions were noted.

The number of meals claimed for reimbursement was compared to sales and meal count record. As part of the claims review process the Edit Check Worksheet was completed. Reimbursement claims were submitted/certified in a timely manner.

Applications for free and reduced price meals were reviewed for completeness and accuracy. The number of free and reduced price meals claimed as served was compared to the number of valid application/ or to the list of directly certified students on file, times the number of operating days, on a school-by-school basis. The free and reduced price meal and free milk policy was reviewed for uniform administration throughout the school system. Sites approved to participate in Provisions I and II were examined for compliance with all counting and claiming requirements. The required verification procedures for free and reduced price applications were completed and available for review.

USDA Food Distribution Program (food and/or commodities) were received and a single inventory was maintained on a first-in, first-out basis. No exceptions were noted.

Exhibits reflecting Child Nutrition Program operations are included in the section entitled Enterprise Funds, Section G of the CAFR.

### **Student Body Activities**

The financial transactions of student body activities were maintained in satisfactory condition.

### **Application for State School Aid**

Our audit procedures included a test of information reported in the October 15, 2013 Application for State School Aid (A.S.S.A.) for On-Roll, private schools for the handicapped and low-income. We also performed a review of the District procedures related to its completion. The information on the A.S.S.A. was compared to the District workpapers. The results of our procedures are presented in the Schedule of Audited Enrollments.

The District maintained workpapers on the prescribed state forms or their equivalent. The District has adequate written procedures for the recording of student enrollment data.

### **\*Finding 2015-001 (CAFR Finding 2015-001):**

During our audit, it was noted the District was missing the application, intent to enroll form, or the confirmation of enrollment/eligibility from the student's resident district related to the Choice Program for five out of ten students tested.

### **Recommendation:**

That the School District retain the required documentation for students in the Choice Program.

### **Management Response:**

This finding will be corrected in the fiscal year ending June 30, 2016.

### **Follow-up on Prior Years' Findings**

In accordance with government auditing standards, our procedures included a review of all prior year findings. Corrective action had been taken on all prior year findings with the exception of the findings above marked with an asterisk (\*).

### **Acknowledgment**

We received the complete cooperation of all the officials of the school district and we greatly appreciate the courtesies extended to the members of the audit team.

Respectfully Submitted,

HOLMAN FRENIA ALLISON, P.C.

Rodney R. Haines  
Certified Public Accountant  
Public School Accountant, No. 2198

November 30, 2015  
Toms River, New Jersey

**ADDITIONAL INFORMATION**

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**SCHEDULE OF MEAL COUNT ACTIVITY - FEDERAL**

**CENTRAL REGIONAL SCHOOL DISTRICT  
FOOD SERVICE FUND  
NUMBER OF MEALS SERVED AND (OVER)/UNDERCLAIM - FEDERAL  
ENTERPRISE FUNDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2015  
(MEMORANDUM ONLY)**

PROGRAM	MEAL CATEGORY	MEALS CLAIMED	MEALS TESTED	MEALS VERIFIED	DIFFERENCE	RATE	(OVER)/ UNDER CLAIM
National School Lunch (Regular Rate)	Paid	53,581	22,355	22,355	-	\$ 0.30	\$ -
	Reduced	12,686	5,197	5,197	-	2.60	-
	Free	65,533	27,769	27,769	-	3.00	-
	Healthy, Hungry Free, Kids Act	131,800	55,321	55,321	-	0.06	-
	<b>Total</b>	<b>263,600</b>	<b>110,642</b>	<b>110,642</b>	<b>-</b>		<b>\$ -</b>
National School Breakfast (Regular Rate)	Paid	53	-	-	-	\$ 0.28	\$ -
	Reduced	111	-	-	-	1.32	-
	Free	560	-	-	-	1.62	-
	<b>Total</b>	<b>724</b>	<b>-</b>	<b>-</b>	<b>-</b>		<b>\$ -</b>
National School Breakfast (Severe Rate)	Paid	2,638	1,200	1,200	-	\$ 0.28	\$ -
	Reduced	1,712	781	781	-	1.63	-
	Free	17,325	8,141	8,141	-	1.93	-
	<b>Total</b>	<b>21,675</b>	<b>10,122</b>	<b>10,122</b>	<b>-</b>		<b>\$ -</b>

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**SCHEDULE OF AUDITED ENROLLMENTS (1)**

**CENTRAL REGIONAL SCHOOL DISTRICT  
APPLICATION FOR STATE SCHOOL AID SUMMARY  
ENROLLMENT AS OF OCTOBER 15, 2014**

	2015-2016 Application for State School Aid				Sample for Verification				Private Schools for Disabled					
	Reported on A.S.S.A. On Roll		Workpapers Reported on		Sample Selected from Workpapers		Verified per Registers On Roll		Errors per Registers On Roll		Reported on A.S.S.A. as Private Schools		Sample for Verification	
	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared
Seven	263	-	-	-	39	-	39	-	-	-	-	-	-	-
Eight	262	-	-	-	38	-	38	-	-	-	-	-	-	-
Nine	280	-	-	-	41	-	41	-	-	-	-	-	-	-
Ten	292	-	-	-	43	-	43	-	-	-	-	-	-	-
Eleven	225	39	-	-	33	-	33	-	-	-	-	-	-	-
Twelve	204	31	-	-	30	-	30	-	-	-	-	-	-	-
Subtotal	1,526	70	1,526	70	224	-	224	-	-	-	-	-	-	-
Special Ed - Middle School	143	-	-	-	21	-	21	-	-	-	2	3	3	3
Special Ed - High School	231	32	231	32	34	-	34	-	-	-	14	11	11	11
Subtotal	374	32	374	32	55	-	55	-	-	-	16	14	14	14
Totals	1,900	102	1,900	102	279	-	279	-	-	-	16	14	14	14
Percentage Error	-0-	-0-	-0-	-0-	-0-	-0-	-0-	-0-	-0-	-0-	-0-	-0-	-0-	-0-

SCHEDULE OF AUDITED ENROLLMENTS (2)

CENTRAL REGIONAL SCHOOL DISTRICT  
APPLICATION FOR STATE SCHOOL AID SUMMARY  
ENROLLMENT AS OF OCTOBER 15, 2014

	Low Income				Sample for Verification				Resident LEP Low Income				Sample for Verification			
	Reported on A.S.S.A. As Free/Reduced		Reported on Workpapers As Free/Reduced		Errors		Sample Selected from Workpapers		Verified to Application & Register		Reported on A.S.S.A. as LEP low Income		Sample Selected from Workpapers		Verified to Test Score and Register	
	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared
Seven	86	-	86	-	-	-	30	-	30	-	-	-	-	-	-	-
Eight	85	-	85	-	-	-	32	-	32	-	-	-	-	-	-	-
Nine	99	-	99	-	-	-	38	-	38	-	-	-	-	-	-	-
Ten	85	-	85	-	-	-	29	-	29	-	4	-	3	-	3	-
Eleven	67	11	67	11	-	-	24	-	24	-	-	-	-	-	-	-
Twelve	55	10	55	10	-	-	23	-	23	-	-	-	-	-	-	-
Subtotal	477	21	477	21	-	-	176	-	176	-	4	-	4	-	3	-
Sp Ed - Middle School	69	-	69	-	-	-	21	-	21	-	-	-	-	-	-	-
Sp Ed - High School	104	12	104	12	-	-	35	-	35	-	-	-	-	-	-	-
Subtotal	173	12	173	12	-	-	56	-	56	-	-	-	-	-	-	-
Totals	650	33	650	33	-	-	232	-	232	-	4	-	4	-	7	-
Percentage Error	-0-															

TRANSPORTATION

	Reported on DRTRS By DOE		Reported on DRTRS By District		Amount Verified		Errors	
	Full	Shared	Full	Shared	Full	Shared	Full	Shared
Regular - Public Schools Col 1	1,241	-	1,241	-	247	-	247	-
Regular - Special Ed Col 4	261	-	261	-	-	-	-	-
AIL Col 2	7	-	7	-	1	-	1	-
Transported - Nonpublic Col 3	100	-	100	-	10	-	10	-
Special Needs - Public Col 6	81	-	81	-	14	-	14	-
Totals	1,690	-	1,690	-	272	-	272	-
Percentage Errors	-0-							

SCHEDULE OF AUDITED ENROLLMENTS (3)

**CENTRAL REGIONAL SCHOOL DISTRICT  
APPLICATION FOR STATE SCHOOL AID SUMMARY  
ENROLLMENT AS OF OCTOBER 15, 2014**

	<u>Resident LEP NOT Low Income</u>			<u>Sample for Verification</u>		
	Reported on A.S.S.A. as NOT Low Income	Reported on Workpapers as NOT Low Income	Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors
Seven	-	-	-	-	-	-
Eight	-	-	-	-	-	-
Nine	-	-	-	-	-	-
Ten	2	2	-	2	2	-
Eleven	-	-	-	-	-	-
Twelve	-	-	-	-	-	-
Subtotal	<u>2</u>	<u>2</u>	<u>-</u>	<u>2</u>	<u>2</u>	<u>-</u>
Special Ed - Middle	-	-	-	-	-	-
Special Ed - High	-	-	-	-	-	-
Subtotal	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Totals	<u>2</u>	<u>2</u>	<u>-</u>	<u>2</u>	<u>2</u>	<u>-</u>
Percentage Error			<u>-0-</u>			<u>-0-</u>

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**EXCESS SURPLUS CALCULATION**

**REGULAR DISTRICT**

**SECTION 1**

**A. 2% Calculation of Excess Surplus**

2014-2015 Total General Fund Expenditures per the CAFR, Ex. C-1		\$	<u>37,544,803</u> (B)
Increased by:			
Transfer from Capital Outlay to Capital Projects Fund		\$	<u>-</u> (B1a)
Transfer from Capital Reserve to Capital Projects Fund		\$	<u>-</u> (B1b)
Transfer from General Fund to SRF for PreK-Regular		\$	<u>-</u> (B1c)
Transfer from General Fund to SRF for PreK-Inclusion		\$	<u>-</u> (B1d)
Decrease by:			
On-Behalf TPAF Pension & Social Security		\$	<u>2,749,390</u> (B2a)
Assets Acquired Under Capital Leases		\$	<u>792,554</u> (B2b)
Adjusted 2014-2015 General Fund Expenditures [(B)+(B1s)-(B2s)]		\$	<u>34,002,859</u> (B3)
2% of adjusted 2014-2015 General Fund Expenditures [(B3) times .02]		\$	<u>680,057</u> (B4)
Enter Greater of (B4) or \$250,000		\$	<u>680,057</u> (B5)
Increased by: Allowable Adjustment *		\$	<u>12,036</u> (K)
Maximum Unreserved/Undesignated Fund Balance [(B5)+(K)]		\$	<u>692,093</u> (M)

**SECTION 2**

Total General Fund - Fund Balance @6-30-2015 (Per CAFR Budgetary Comparison Schedule C-1)		\$	<u>2,067,978</u> (C)
Decreased by:			
Year-End Encumbrances		\$	<u>260,388</u> (C1)
Legally Restricted - Designated for Subsequent Year's Expenditures		\$	<u>-</u> (C2)
Legally Restricted - Excess Surplus - Designated for Subsequent Year's Expenditures**		\$	<u>-</u> (C3)
Other Restricted Fund Balances *****		\$	<u>663,168</u> (C4)
Assigned Fund Balance ARRA/SEMI - Unreserved - Designated for Subsequent Year's Expenditures		\$	<u>31,487</u> (C5)
Assigned Fund Balance - Unreserved - Designated for Subsequent Year's Expenditures		\$	<u>350,000</u> (C5)
Total Unassigned Fund Balance [(C)-(C1)-(C2)-(C3)-(C4)-(C5)]		\$	<u>762,935</u> (U1)

**REGULAR DISTRICT (continued):**

**SECTION 3**

Restricted Fund Balance - Excess Surplus \*\*\* [(U1)-(M)] IF NEGATIVE ENTER -0- \$ 70,842 (E)

**Recapitulation of excess surplus as of June 30, 2015**

Reserved Excess Surplus - Designated for Subsequent Year's Expenditures \*\* \$ - (C3)

Reserved Excess Surplus \*\*\* [(E)] \$ 70,842 (E)

Total Excess Surplus [(C3)+(E)] \$ 70,842 (D)

**Footnotes:**

\* This adjustment line (as detailed below) is to be utilized when applicable for: Impact Aid, Sale and Lease-back (Refer to the Audit Program Section II, Chapter 10), Extraordinary Aid, Additional Nonpublic School Transportation Aid and recognized current year School Bus Advertising Revenue. Refer to the Audit Program Section II, Chapter 10 for restrictions on the inclusion of Extraordinary Aid and Additional Nonpublic School Transportation Aid.

**Detail of Allowable Adjustments**

Impact Aid	\$ <u>-</u>	(H)
Sale & Lease-back	\$ <u>-</u>	(I)
Extraordinary Aid	\$ <u>-</u>	(J1)
Additional Nonpublic School Transportation Aid	\$ <u>12,036</u>	(J2)
Current Year School Bus Advertising Revenue Recognized	\$ <u>-</u>	(J3)
Family Crisis Transportation Aid	\$ <u>-</u>	(J4)
Total Adjustments [(H)+(I)+(J1)+(J2)+(J3)]	\$ <u>12,036</u>	(K)

\*\* This amount represents the June 30, 2015 Excess Surplus (C3 above) and must be included in the Audit Summary Worksheet Line 90031.

\*\*\* Amounts must agree to the June 30, 2015 CAFR and must agree to Audit Summary Worksheet Line 90030.

\*\*\*\* Amount for Other Restricted/Reserved Fund Balances must be detailed for each source. Use in the excess surplus calculation of any legal reserve that is not state mandated or that is not legally imposed by another type of government such as the judicial branch of government must have Departmental approval. District requests should be submitted to the Division of Finance and Regulatory Compliance prior to September 30.

**Detail of Other Restricted Fund Balance**

**Statutory Restrictions:**

Approved Unspent Separate Proposal	\$ <u>-</u>	
Sale/Lease-Back Reserve	\$ <u>-</u>	
Capital Reserve	\$ <u>321,270</u>	
Maintenance Reserve	\$ <u>291,648</u>	
Emergency Reserve	\$ <u>50,250</u>	
Tuition Reserve	\$ <u>-</u>	
School Bus Advertising 50% Fuel Offset Reserve - current year	<u>                    </u>	
School Bus Advertising 50% Fuel Offset Reserve - prior year	<u>                    </u>	
Impact Aid General Fund Reserve (Sections 8002 and 8003)	<u>                    </u>	
Impact Aid Capital Fund Reserve (Sections 8007 and 8008)	<u>                    </u>	
Other State/Government Mandated Reserve	\$ <u>-</u>	
[Other Restricted Fund Balance Not Noted Above]****	\$ <u>-</u>	
Total Other Restricted Fund Balance	\$ <u>663,168</u>	(C4)